

# **Shire of Brookton**

# **ORDINARY COUNCIL MEETING**

# **MINUTES**

# Thursday 15 September 2016

The Chief Executive Officer recommends the endorsement of these minutes at the next Ordinary Council Meeting.					
Acting CEO:					
These minutes were confirmed by Council as a true and correct record of proceedings by the Ordinary Council Meeting held on//					
Presiding Member:Date:Date:					

### **Disclaimer**

The purpose of this Council Meeting is to discuss and, where possible, make resolutions about items appearing on the agenda.

Whilst Council has the power to resolve such items and may in fact, appear to have done so at the meeting, no person should rely on or act on the basis of such decision or on any advice or information provided by a Member or Officer, or on the content of any discussion occurring, during the course of the meeting.

Persons should be aware that the provisions of the Local Government Act 1995 (Section 5.25(e)) establish procedures for revocation or revision of a Council decision. No person should rely on the decisions made by Council until formal advice of the Council decision is received by that person.

The Shire of Brookton expressly disclaims liability for any loss or damage suffered by any person as a result or relying on or acting on the basis of any resolution of Council, or any advice or information provided by a Member or Officer, or the content of any discussion occurring, during the course of the Council Meeting.

# Shire of Brookton Ordinary Meeting of Council held 15 September 2016 with a scheduled commencement at 12.30pm

# **Contents**

1.09.16	DECLARATION OF OPENING / ATTENDANCE / APOLOGIES	4
2.09.16	ANNOUNCEMENT OF VISITORS	4
3.09.16	RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE	4
4.09.16	PUBLIC QUESTION TIME	4
5.09.16	APPLICATIONS FOR LEAVE OF ABSENCE	6
6.09.16	PETITIONS/ DEPUTATIONS / PRESENTATION	6
7.09.16	CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS	6
8.09.16	ANNOUNCEMENTS BY THE PRESIDING PERSON WITHOUT DISCUSSION	6
9.09.16	DECLARATIONS BY MEMBERS & OFFICERS	6
10.09.16	TECHNICAL & DEVELOPMENT SERVICES REPORTS	7
	10.09.16.01 INITIATION OF LOCAL PLANNING POLICY: STOCKING RATES	7
	10.09.16.02 DEVELOPMENT APPLICATION: FIXED WIRELESS NBN TELECOMMUNICATIONS FACILITY - 86 (LOT 21) RICHARDSON STREET, BROOKTON	15
11.09.16	COMMUNITY SERVICES REPORTS	27
12.09.16	FINANCE & ADMINISTRATION REPORTS	28
	12.09.16.01 LIST OF ACCOUNTS FOR PAYMENT	28
	12.09.16.02 STATUTORY POLICY AMENDMENT – SIGNIFICANT ACCOUNTING POLICIES	33

13.09.16	GOVERNANCE REPORTS	5
	13.09.16.01 OFFICE CLOSURE OVER THE CHRISTMAS PERIOD 38	5
	13.09.16.02 LES MCMULLEN MEMORIAL RECREATION GRANTS COMMITTEE - POLICY AMENDMENT – COUNCIL COMMITTEES TERMS OF REFERENCE AND DELEGATIONS REGISTER AMENDMENT	7
	13.09.16.03 DATES FOR ORDINARY COUNCIL MEETINGS IN 2017 4	0
14.09.16	ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN4	2
15.09.16	NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING42	2
	15.09.16.01 FINANCIAL STATEMENTS – STATEMENT OF FINANCIAL ACTIVITY FOR THE PERIOD ENDED 31 AUGUST 2016	3
16.09.16	CONFIDENTIAL REPORT4	5
17.09.16	NEXT MEETING4	6
18.09.16	CLOSURE4	6

#### 1.09.16 DECLARATION OF OPENING / ATTENDANCE / APOLOGIES

The Presiding Member opened the meeting at 12.31pm and welcomed Councillors and staff.

#### **Attendance**

**Elected Members** 

Cr KT Wilkinson Shire President (Presiding Member)

Cr KL Crute
Cr TM Eva
Cr RT Fancote
Cr NC Walker
Cr KH Mills

<u>Staff</u>

Dale Stewart Acting Chief Executive Officer Evelyn Arnold Deputy Chief Executive Officer

Peter Kocian Acting Deputy Chief Executive

Officer

Carina Whittington Community Services Manager

Stefan De Beer Shire Planner

Courtney Fulwood Acting Executive Support and

**Administration Officer** 

#### Members of the Public

At the start of the meeting there were five (5) members of the public in attendance.

# **Apologies**

#### Leave of Absence

Cr LS Allington

# 2.09.16 ANNOUNCEMENT OF VISITORS

The Presiding Member welcomed Jenny Windsor, Rosalie Pech-Eva, Denise Strange, Barry Coote, Ron Butcher and Lyn Messenger to the Ordinary Council Meeting of September.

# 3.09.16 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

Nil

#### 4.09.16 PUBLIC QUESTION TIME

#### 4.09.16.01 Rosalie Pech-Eva

Ms Pech-Eva enquired as to when the re-paving of the station platform as previously budgeted will occur, stating that the existing surface is very uneven with many trip hazards.

The Presiding Member advised that it is budgeted for this financial year and will occur when works crew have time to commence, indicatively, not until the latter half of the financial year.

# 4.09.16.02 Barry Coote

Mr Coote enquired as to if there was a business plan available for the proposed water project from Happy Valley. Mr Coote also expressed concern for the condition of Brookton Highway upcoming to a busy harvest season for heavy vehicles and what condition it will leave the highway in.

The Presiding Member advised that the CEO would provide Mr Coote with the information that informed the successful grant and noted that the Council was always vigilant about the condition of the Highway and getting on to MRWA promptly if issues arised.

# 4.09.16.03 Denise Strange

Mrs Strange enquired to Council to consider buying new tables and a trolley for the WB Eva Pavilion, stating the current tables are very wobbly and too heavy to move and a trolley to manoeuvre chairs.

The Community Services Manager advised that the Shire of Brookton is currently in the process of applying for grant funding to purchase new chairs, tables and other additional items and that the process may require four (4) months to find out the outcome of whether the grant funding request will be successful.

The Deputy President advised the Country Club has purchased new trestle tables and may be able to provide additional tables for patchwork's upcoming event if they require them.

Cr Fancote asked that the Community Services Manager ensured that the community groups that utilised the Pavilion on a regular basis were consulted prior to purchase of any equipment, to ensure that it met the collective needs of the users and the Council, as much as possible.

The Community Services Manager replied that she would.

# 4.09.16.04 Lyn Messenger

Mr Messenger made the following statement and asked the subsequent question;

- 'this is a country town not Dalkeith,' regarding the proposed stocking rates for rural townsite properties.
- With respect to the 2016/17 Rates Notices, can you please justify
  why the increase is above CPI of 1.5%, and that there seemed to be
  too many perks and shire should be cutting costs, not raising rates
  by above CPI.

The Presiding Member thanked Mr Messenger for his comments and advised that local governments had costs that related predominantly to construction, and not the typical 'basket of goods' associated with the Perth Consumer Price Index (CPI), and that it utilised the local government cost index provided for local governments by the Western Australian Local Government Association (WALGA).

Rosalie Pech Eva, Jenny Windsor and Denise Strange left the meeting 12.45pm and did not return.

# 5.09.16 APPLICATIONS FOR LEAVE OF ABSENCE

Nil

# 6.09.16 PETITIONS/ DEPUTATIONS / PRESENTATION

Nil

#### 7.09.16 CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS

# Officer's Recommendation and Council Resolution:

7.09.16.01

Moved Cr Crute Seconded Cr Walker

That the minutes of the Ordinary Council meeting held in the Shire of Brookton Council Chambers on Thursday 18 August be confirmed as a true and correct records of proceedings, subject to the correction of "Dale Steward" to read "Dale Stewart" on page number 44.

CARRIED 6-0

# 8.09.16 ANNOUNCEMENTS BY THE PRESIDING PERSON WITHOUT DISCUSSION

# **Condolences**

The President Member brought to the attention of the meeting the recent passing of Bruce Brechin.

# 9.09.16 DECLARATIONS BY MEMBERS & OFFICERS

Members and Officers to declare Financial, Proximity or Impartiality Interests & submit forms to the Chief Executive Officer at the commencement of the meeting and also prior to the item.

# Financial, Proximity and Impartiality Interests

Item no.	Members	Type of Interest	Nature of Interest
Nil			

#### 10.09.16 TECHNICAL & DEVELOPMENT SERVICES REPORTS

#### 10.09.16.01 INITIATION OF LOCAL PLANNING POLICY: STOCKING RATES

FILE REFERENCE: ADM 0224

AUTHORS NAME: Stefan de Beer AND POSITION: Shire Planner

NAME OF APPLICANT/

**RESPONDENT:** 

Shire of Brookton

**DATE REPORT WRITTEN:** 26 August 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter

PREVIOUS MEETING REFERENCE: There is no previous meeting

reference

#### Summary:

It is proposed Council initiate a Local Planning Policy – 'Stocking Rates – Rural Townsite, Rural Residential and Rural Smallholding Zoned land'.

#### **Background:**

Shire Planner had been requested by Council to investigate and compile a Stocking Rates Policy for land within the Brookton Townsite.

#### **Details:**

The self-explanatory draft *Stocking Rates Policy* is attached hereto for Council's perusal and consideration. The purpose of this report is to obtain a resolution from Council in terms of *Schedule 2, Part 2, Division 2, Section 3* of the *Planning and Development (Local Planning Schemes) Regulations 2015*, to prepare the policy, and consent in terms of *Schedule 2, Part 2, Division 2, Section 4* of the *Planning and Development (Local Planning Schemes) Regulations 2015* to advertise the draft policy.

Comments received on the advertising will be presented to Council at a future meeting to obtain a final resolution before policy adoption, as per the above mentioned legislative mechanism.

# **Statutory and Legal Considerations:**

Council has the power to prepare Local Planning Policies under *Schedule 2, Part 2, Division 2, Section 3(1)* of the *Planning and Development (Local Planning Schemes) Regulations 2015,* in respect of any matter related to the planning and development of the Scheme area.

# **Policy Considerations:**

Conclusion of the process will result in a new Local Planning Policy - Stocking Rates.

#### **Consultation:**

Formal consultation will commence post this report's positive resolution.

# **Financial Implications:**

Council will be required to pay the required advertising costs.

# **Strategic Plan Considerations:**

# Strategic Community Plan (2013 – 2023):

- No specific implication relative to this application.

# Corporate Business Plan (2013 – 2017):

- No specific implication relative to this application.

# **Local Planning Strategy:**

- No specific implication relative to this application.

#### Comment:

As elaborated upon in the draft policy, the purpose of the policy is to provide a guide for the assessment and determination of applications for Planning Approval involving the keeping of livestock on properties zoned *Rural Townsite*, *Rural Residential* and *Rural Smallholding*, within the Shire of Brookton.

The objectives of the policy are to:

- Ensure that livestock keeping is undertaken in a sustainable manner;
- Ensure that the keeping of livestock does not have a significant negative impact on the natural environment;
- Ensure that the keeping of livestock does not impact detrimentally on the health and/or amenity of adjoining landowners.

#### **Voting Requirements:**

Simple Majority Required

#### **Council Resolution:**

10.09.16.01

Moved Cr Crute Seconded Cr Fancote

That Council suspend standing orders to facilitate discussion.

Carried 6-0

#### Council Resolution:

10.09.16.01

Moved Cr Crute Seconded Cr Fancote

That Council resume standing orders.

Carried 6-0

Officer's Recommendation and Council Resolution:

10.09.16.01

Moved Cr Mills Seconded Crute

That Council resolve to prepare a Local Planning Policy – Stocking Rates, and instruct the Shire Planner to commence advertising of the Draft Local Planning Policy pursuant to Schedule 2, Part 2, Division 2, Sections 3 & 4 of the Planning and Development (Local Planning Schemes) Regulations 2015.

**CARRIED 6-0** 

# Town Planning Scheme Policy: STOCKING RATES – Rural Townsite, Rural Residential and Rural Smallholding Zone Land

#### PURPOSE

The purpose of this policy is to provide a guide for the assessment and determination of applications for Planning Approval involving the keeping of livestock on properties zoned *Rural Townsite*, *Rural Residential* and *Rural Smallholding*, within the Shire of Brookton.

It is not intended that this policy be applied rigidly, but that each application be examined on its merits, with the objectives and intent of the policy the key for assessment.

#### OBJECTIVES

The objectives of the policy are to:

- · Ensure that livestock keeping is undertaken in a sustainable manner;
- Ensure that the keeping of livestock does not have a significant negative impact on the natural environment;
- Ensure that the keeping of livestock does not impact detrimentally on the health and/or amenity of adjoining landowners.

#### BACKGROUND

As a result of their size, certain types of properties necessarily invite rural lifestyle and associated land uses inclusive of low key stabling and training of horses, rearing and agistment of animals, etc. An assessment of these types of land uses in the subject area meet the definition of a 'Rural Pursuit' as per the Shire of Brookton Town Planning Scheme No. 3.

The Shire recognises that the majority of landowners manage their properties in a sustainable manner, however, the keeping of livestock on smaller properties requires a higher level of management than broad acre farming due to the higher density of animals and closer proximity of neighbouring landowners which results in a higher potential for both environmental and amenity impacts. The Shire recognises that unsustainable land management practices often lead to land degradation problems such as soil erosion, dust nuisance, odour, water pollution and damage to vegetation.

This Stocking Rates Policy endeavours to guide Council when considering applications for planning approval when livestock is going to be kept, as part of a Rural Pursuit Land Use, on properties in the specific zones. It also enables Council to appropriately condition planning approvals for 'Rural Pursuit' land uses, so as to protect the amenity of the locality.

#### APPLICATION OF POLICY

The policy is only applicable to land zoned Rural Townsite, Rural Residential and Rural Smallholding within the Shire of Brookton. In terms of the Shire of Brookton Town Planning Scheme No 3, a 'Rural Pursuit' land use is not permitted on any Residential Zoned property.

Draft Policy Discussion Document - August 2016

#### ANIMAL EQUIVALENTS FOR THE CALCULATION OF STOCKING RATES

Type of livestock	Weight (kg) and animal type	Dry Sheep Equivalent (DSE)		
Sheep	50 kg Wether, ewe	1.0		
	40-45 kg Lambing ewe (ewe and lamb)	1.5		
	75 kg Rams	1.5		
Cattle	425 kg Milking cow	10.0		
	425 kg Dry cows, yearling, steer or heifer	8.0		
	300 kg Yearling, heifer	6.0		
	200 kg Smaller cattle (Dexter, Lowline)	4.0		
	750 kg Bull, cow with calf	15.0		
	Cow with young calf	10.0		
Horses	450 kg Light	10.0		
	1000 kg Draught	20.0		
	250 kg Pony	5.0		
Goats	30-35 kg Dry Angora	0.7		
	35-40 kg Cashmere goat	1.0		
	50-60 kg Dry milk goat	1.5		
	Milking goat	2.0		
Deer	120 kg Red deer	2.2		
	50 kg Fallow deer	1.0		
Other	55-120 kg Ostrich average (assumes half introduced feed)	1.4		
	55 kg Emu average (assumes half introduced feed)	0.7		
	150-210 kg Llama	3.0		
	60-70 kg Alpaca	0.8		

Note: Where a particular livestock is not mentioned in the table Council will determine the DSE

#### CALCULATION OF DSE FOR A PROPERTY

The following section describes how the DSE for a specific property can be calculated for the purposes of applying for Planning Approval for a 'Rural Pursuit' land use.

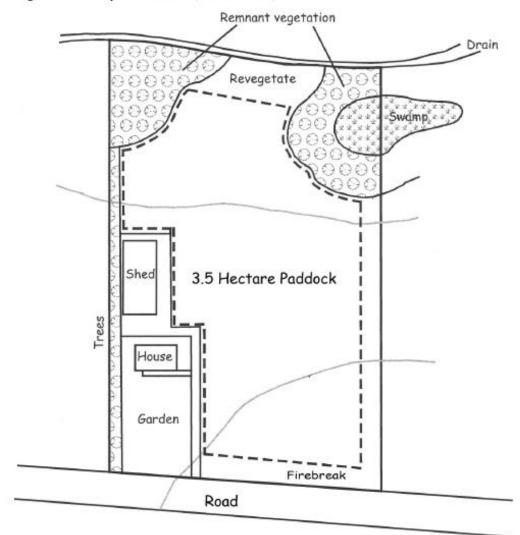


Figure 1. Example Site Plan (not to scale)

Key Elements of example site plan - calculating the DSE for the above property:

- Parent Lot = 4.5 ha;
- Fencing the remnant vegetation, including a small swamp;
- Revegetating a 30 metre buffer to a seasonally flowing stream;
- Exclusion of house, shed, tracks and garden area (inclusive of fire break for shed and house);
- Leaves 3.5 ha of useable paddocks.

#### Calculated DSE:

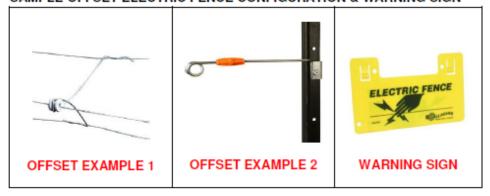
5 DSE (Base Stocking Rate) x 3.5 ha (available paddock area) = 17.5 DSE

#### FENCING

Appropriate fencing shall be made a Condition of Planning Approval for the keeping of livestock, with the following standards given as a guideline:

- SHEEP AND SMALL STOCK: 5 7 strand/line ring-lock, or similar;
- CATTLE: 7 strand/line with electric fence\*;
- HORSE: 7 strand/line ring-lock or similar with 'sighter' strands or electric\*;

Figure 2.
SAMPLE OFFSET ELECTRIC FENCE CONFIGURATION & WARNING SIGN



#### MANAGING WIND EROSION RISK

Responsible grazing management is required, especially over summer, to maintain sufficient ground cover to reduce the risk of wind erosion. The ideal level of ground cover to minimize wind erosion is for about 50% of the soil surface to be covered by grass and pasture plant residues. At least 30% of the ground cover needs to be anchored to prevent soil being moved downwind during strong wind events. Grazing has to be managed so that it does not detach all of the pasture residues and the critical level of ground cover percentage is 30%. Once the amount of ground cover falls below 30% then wind erosion is likely to occur. Livestock should be removed from all paddocks once ground cover falls to 30%. In the case of horses, they should then be kept in a stable or small yard and hand fed to substitute for paddock feed. These paddocks should not be grazed again until new green pasture starts growing and ground cover is more than 30%.

#### REQUIREMENT FOR A PROPERTY MANAGEMENT PLAN

Council will only consider applications for Planning Approval for a Rural Pursuit land use in excess of the Base Stocking Rate, where applicants submit a Property Management Plan which demonstrates that pasture improvement, nutrient and waste management methods are addressed.

<sup>\*</sup>Non-lethal electric fencing systems shall be installed and operated as per the relevant Australian Standard (ASNZ 3014), and shall be installed so as to be on the inside of the subject property, and offset from the fence, with appropriately spaced warning signs, as shown in the samples in Figure 2:

#### CONCLUSION

Where the keeping of animals results in challenges due to land degradation, nutrient enrichment/leaching, animal welfare or public nuisance, Council may require further reduction in the number of stock kept on a particular property. When Planning Approval is granted, the period of planning approval might be limited, at the Shire's discretion.

10.09.16.02 DEVELOPMENT APPLICATION: FIXED WIRELESS NBN TELECOMMUNICATIONS FACILITY - 86 (LOT 21) RICHARDSON STREET, BROOKTON

FILE REFERENCE: P927

AUTHORS NAME: Stefan de Beer AND POSITION: Shire Planner

NAME OF APPLICANT/
RESPONDENT:

Aurecon on behalf of NBN
(Owner of subject land: Doug

Windsor)

**DATE REPORT WRITTEN:** 26 August 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter

PREVIOUS MEETING REFERENCE: There is no previous meeting

reference

### **Summary:**

An application has been received to develop Telecommunications Infrastructure (a Fixed Wireless Facility - tower and ancillary components), as part of the National Broadband Network rollout, at 86 (Lot 21) Richardson Street, Brookton. It is recommended the application be approved.

#### **Background**

# 1. The proposal

The National Broadband Network Company (NBN Co), through their Consultants, Aurecon Australasia Pty Ltd, proposes to install a new fixed wireless broadband facility at the subject site consisting of the following:

- A 45m high monopole:
- Five (5) panel antennas;
- Six (6) remote radio units
- Two (2) outdoor cabinets at ground level;
- 2.4m high chain-link security compound fencing, and;
- Ancillary equipment associated with the operation of the facility, including a 300mm wide cable tray, cabling, safe access methods, bird proofing, earthing, electrical works and air-conditioning equipment.

The proposed facility is necessary to provide NBN Co fixed wireless coverage to approximately 572 premises within the town site of Brookton and the surrounding area.

The NBN is a high speed broadband network that is intended to utilise a combination of optical fibre, fixed wireless and satellite technology to offer advanced broadband services to premises across Australia. As part of the progressive roll out, these improvements to broadband services will ultimately deliver benefits to various areas such as business, education, entertainment and health.

In response to the fixed wireless component of this network, NBN Co requires a fixed wireless transmission site to provide fixed wireless internet coverage to the Brookton area.

Further details regarding the proposal are contained in the submission from Aurecon Australasia, attached hereto.

# 2. The subject site

The subject site is located at No. 86 (Lot 21) Richardson Street, Brookton, is 3,996m<sup>2</sup> in extent, zoned '*Industrial*', and contains existing industrial related buildings.

An in-depth site selection process was undertaken in the area prior to confirming the subject site as the preferred location. In selecting this site, NBN has used industry best practice to assess potential candidate sites, taking into account technical and non-technical criteria including:

- Service objectives;
- Topographical constraints affecting network line of site;
- Potential co-locate at an existing telecommunications facility or building structure;
- Visual impact on the surrounding area;
- The need to obtain relevant planning approvals;
- The proximity to community-sensitive locations;
- The proximity to areas of environmental or heritage significance;
- The availability of secure tenure;
- The availability of public utilities, such as power;
- Construction issues (including structural and loading feasibility and access for maintenance purposes);
- Occupational health and safety; and

#### Other cost factors.

The number, type and height of facilities required to complete the Fixed Wireless network are largely determined by the operational, geographical and other factors that influence final network design. These compounding factors often severely restrict the available search area within which a facility can be established to provide Fixed Wireless internet services to a local community.

The planning submission received elaborates in great detail the candidate sites that were investigated.

#### 3. Public consultation

Selected land owners considered to be affected by the proposed development were contacted by mail. In addition, an advertisement was placed in the Brookton Telegraph and on the Shire's Website and Facebook page. A period of 42 days had been allowed for submissions to be made to the Shire.

A total of 8 submissions were received, comprising of 2 objections and 6 'No Objection'. The schedule of submissions and the Shire's response thereto are discussed further on. A copy of all submissions received is included as an attachment to this report.

# 4. Planning context

#### Shire of Brookton Town Planning Scheme No. 3

The subject site is zoned 'Industrial' in the Shire of Brookton Town Planning Scheme No. 3 (TPS 3). The proposed use of 'Telecommunications Infrastructure' is not specifically mentioned in the Zoning Table 1 in TPS 3, and should thus be regarded as a 'use not listed'.

#### TPS states as follows:

3.6.5

If the use of the land for a particular purpose is not specifically mentioned in the Zoning Table and cannot reasonably be determined as falling within the interpretation of one of the use categories the Council may:

- (a) determine that the use is consistent with the objectives and purposes of the particular zone and is therefore permitted; or
- (b) determine that the proposed use may be consistent with the objectives and purpose of the zone and thereafter follow the 'SA' procedures of Clause 7.2 in considering an application for planning approval; or
- (c) determine that the use is not consistent with the objectives and purposes of the particular zone and is therefore not permitted.'

#### Shire of Brookton Local Planning Strategy

Section 8.1 of the Shire of Brookton Local Planning Strategy applies:

#### 'Aim

To ensure the sustainable provision of timely infrastructure to service the demands of growing communities and to facilitate planned growth.

#### Strategy

The Council's strategy is to:

- ...

- Ensure that essential infrastructure is appropriately maintained and expanded to accommodate timely growth and development;

...

- seek increased investment locally in high-speed communications infrastructure;

- ...

#### **Actions**

The Council will:

- ...

 work with the State Government, Commonwealth Government and telecommunication providers to improve internet speeds and the mobile telephone service;'

# Commonwealth Legislation – The Telecommunications Act, 1997

Schedule 3 of the Telecommunications Act, 1997 empowers carriers to install low-impact facilities without participating in the planning approval process. The *Telecommunications (Low Impact Facilities) Determination 1997* defines which facilities are low-impact facilities.

The proposed facility is not regarded low-impact under the definitions contained in the Commonwealth legislation and therefore Development Approval is required.

#### State Planning Policy No. 5.2 – Telecommunications Infrastructure

The revised State Planning Policy 5.2, prepared under Part Three of the *Planning and Development Act 2005*, was released in September 2015. The State Policy applies to all telecommunications infrastructure except that exempted by the *Telecommunications (Low Impact Facilities) Determination 1997*. The objectives of the policy are to:

- Facilitate the provision of telecommunications infrastructure in an efficient and environmentally responsible manner to meet community needs;
- Manage the environmental, cultural heritage, visual and social impacts of telecommunications infrastructure;

- Ensure that telecommunications infrastructure is included in relevant planning processes as essential infrastructure for business, personal and emergency reasons; and
- Promote a consistent approach in the preparation, assessment and determination of planning decisions for telecommunications infrastructure.

The State Policy provides directions that telecommunications infrastructure should not be prohibited in any zone in the zoning table and that, subject to guidance within a planning scheme, be designated as a permitted use in some zones. Furthermore the State Policy acknowledges that telecommunication carriers are required to comply with the Australian Radiation and Nuclear Protection Safety Agency (ARPANSA) Electromagnetic Radiation- Human Exposure Standard such that buffer zones and/or setback distances are not to be included in planning schemes or local planning policies.

#### Comment

In assessing this application Council should consider, amongst others, the following matters:

# The Shire of Brookton Town Planning Scheme No. 3:

The subject site is located within the Industrial Zone and hence the following setbacks apply:

Front Setback: 20m Rear Setback: 10m Side Setback: 5m

A minor departure from the above standards is requested, as per the below:

Rear Setback: 1.65m Side Setback: 2.7m

The reduced setbacks are not regarded as being of major concern as a result of site specific considerations and are supported.

#### Shire of Brookton Local Planning Strategy

The proposal is deemed to be in pace with the directives of the Local Planning Strategy, where Council's actions are to "work with the State Government, Commonwealth Government and telecommunication providers to improve internet speeds ...".

#### State Planning Policy No. 5.2 – Telecommunications Infrastructure

In terms of the above, the applicant has submitted a response as part of their planning submission (page 23 of planning submission refers).

#### **Public Consultation**

As mentioned earlier in the report, the Public Consultation process elicited 8 submissions which are presented, together with the Shire Planner's and Applicant's responses thereto, in the table below:

	Respondent	Property	Comment	Shire Planner's / Applicant's Response
1	Janelle Ricciardi Public Transport Authority (PTA)	Rail Reserve	In consultation with Brookfield Rail the PTA has no objection to the proposal, on the proviso that the construction methodology is submitted to Brookfield Rail for consideration of rail safety requirements during the erection of the tower.	Shire Planner's Response: Noted.  Shire Planner recommends that this request be included as an Advice Note, should Council resolve to approve the application.  Applicant's Response: A file note has been added to Aurecon's system to ensure that at Building Licence stage of the proposal, the construction methodology is provided to Brookfield Rail/ PTA.
2	Syd Cliff Brookton	PO Box 6 Brookton 6306	No Objection to Proposal.	Noted.
3	Lee Nilan Cooperative Bulk Handling Pty Ltd	GPO Box L886 Perth 6005	No Objection to Proposal.	Noted.
4	Neville Messenger PO Box 153 Brookton	72 Williams Street Brookton	Object to the Proposal. Put in front of your house or in the Shire office yard or works yard not in the middle of town!!	Shire Planner's Response:  An in-depth site selection process was undertaken in the area prior to confirming the subject site as the preferred location. In selecting this site, NBN has used industry best practice to assess potential candidate sites, taking into account technical and non-technical criteria.  Neither the Shire Planner's house, Shire Office or Shire Depot yard have been shortlisted as potential sites during this process.  Applicant's Response:  NBN has undertaken a rigorous site selection process and submit that the selected location fully satisfies the planning policy framework. Eight

				candidate sites were investigated and the subject site was chosen on the basis that it was the most appropriate location in terms of separation from residential and other sensitive land uses, and the ability for the railway reserve to screen the ground level infrastructure from the north and west. In order to satisfy NBN's coverage objectives the monopole is required to be located within a reasonable proximity to the premises the facility intends to service, and on balance, is not considered to negatively impact on the amenity of the surrounding properties or land uses. The site is proposed on land zoned Industrial. We contend that the visual impact is acceptable given the broader benefit the infrastructure will provide to Brookton and the 570 premises that will be serviced by NBN.
5	Lindsay Mannix 77 White Street Brookton	77 White Street Brookton	Object to the proposal. (Please refer to the attachment to this report): - Proposed location of tower; - Visual pollution; - Other potential sites; - RF radiation and health effects	Shire Planner's Response:  An in-depth site selection process was undertaken in the area prior to confirming the subject site as the preferred location. In selecting this site, NBN has used industry best practice to assess potential candidate sites, taking into account technical and non-technical criteria.  Applicant's Response:  1. The candidate site was assessed in addition to seven alternative sites (page 13 of the DA submission to Council). The sites were assessed on a range of criteria and the chosen site at 86 Richardson Street was the most suitable in meeting radio frequency (RF) and transmission (TX) modelling. RF modelling relates to providing a service from the panel antennas to local premises and TX

	modelling relates to line of sight
	assessment from the parabolic (dish)
	antennas tower to tower. The Brookton
	facility is a Fibre Hub Site and therefore
	has no proposed connection to any other
	NBN Fixed Wireless facilities although
	there is the capability for the proposed
	structure to accommodate parabolic
	antennas to community to future terminal
	'end' sites should this be required. This site
	connects to the fibre network.
	2. Whilst there may be alternative locations is
	not determinative of the matter. The <b>NBN</b>
	has undertaken a rigorous site selection
	process and submit that the selected
	location fully satisfies the planning policy
	framework. Eight candidate sites were
	investigated and the subject site was
	chosen on the basis that it was the most
	appropriate location in terms of separation
	from residential and other sensitive land
	uses, and the ability for the railway reserve
	to screen the ground level infrastructure
	from the north and west. In order to satisfy
	NBN's coverage objectives the monopole is
	required to be located within a reasonable
	proximity to the premises the facility intends
	to service, and on balance, does not
	negatively impact on the amenity of the
	surrounding properties or land uses. We
	contend that the visual impact is acceptable
	given the broader benefit the infrastructure
	will provide to Brookton and the 570
	will provide to brookfull and the 370

				premises that will be serviced by <b>NBN</b> .  3. The proposed <b>NBN</b> facility is required to be located in close proximity and central to the premises for which a fixed-wireless service is to be provided for the reasons outlined above. Locations investigated further towards the fringe of town did not satisfy the coverage objections due to the physical separation from the targeted premises.
6	Chere McCloy 108 Richardson Street Brookton	108 Richardson Street Brookton	No Objection to Proposal.	Noted.
7	Vincent D'Souza 1 Richardson Street Brookton	1 Richardson Street Brookton	No Objection to Proposal.	Noted.
8	Ken & Hazel Seaman	No address provided	Submission via Email to Shire Planner: Regarding the proposed NBN telecommunications facility can we ask why this particular location has been chosen as the preferred site?	Shire Planner's Response:  An in-depth site selection process was undertaken in the area prior to confirming the subject site as the preferred location. In selecting this site, NBN has used industry best practice to assess potential candidate sites, taking into account technical and non-technical criteria.

#### Conclusion

The proposal is recommended for approval on the grounds of the following:

- The proposal is deemed to be consistent with the relevant State Planning Policies, the Shire of Brookton Local Planning Strategy and the Shire of Brookton Town Planning Scheme No. 3;
- The proposal is not deemed to pose any health risks in terms of the envisaged EME levels;
- As a result of the design specific considerations and siting of the proposed facility (which is in many aspects informed by technical and broadband coverage objectives), the proposal is deemed to present minimal visual impact;
- The proposal will benefit the wider Brookton Townsite by the provision of a high speed internet service.

#### Consultation

Consultation was conducted as described earlier in the report.

# **Statutory Environment**

The application may be approved under the Shire of Brookton's Town Planning Scheme No. 3.

#### **Financial Implications**

There are no financial implications relative to this application.

# Strategic Implications

The Council's Strategic Community Goal 4 (Local Economy and Business – A strong and sustainable local economy) and Economic Outcomes; 4.1: A diverse and strong economic base and Outcome 4.2: Appropriate infrastructure that supports sustainable economic development relates.

Strategy 4.2.2: Advocate for improved telecommunications infrastructure and utility services across the region is supported by the development.

#### **Policy Implications**

There are no policy implications relative to this application.

#### **Voting Requirements**

Simple majority required.

#### **Separate Attachments**

10.09.16.02 A

10.09.16.02 B

10.09.16.03 C

Officer's Recommendation and Council Resolution:

10.09.16.02

Moved Cr Walker Seconded Cr Fancote

That Council resolve that the proposed use is consistent with the objectives and purposes of the Industrial zone and is therefore permitted and to grant planning approval to develop Telecommunications Infrastructure (a Fixed Wireless Facility - tower and ancillary infrastructure) at 86 (Lot 21) Richardson Street, Brookton subject to the following conditions and advice notes:

# **Conditions:**

- 1. If the development, the subject of this approval, is not SUBSTANTIALLY COMMENCED within a period of 2 years from the date of this approval being granted, the approval shall lapse and be of no further effect. Where an approval has lapsed, no development shall be carried out without the further approval of the responsible authority having first been sought and obtained.
- 2. Development shall be carried out only in accordance with the terms of the application as approved herein and any approved plan, prepared by the applicant and endorsed by Council's Shire Planner.

#### **Advice Notes:**

- 1. Nothing in the approval or these conditions shall excuse compliance with all relevant written laws in the commencement and carrying out of the development.
- 2. The applicant is advised a building permit is required prior to commencement of any building works.
- 3. The applicant is advised to liaise with Brookfield Rail and the Public Transport Authority regarding the construction methodology for consideration of rail safety requirements during construction of the tower.

CARRIED 6-0

# 11.09.16 COMMUNITY SERVICES REPORTS Nil

#### 12.09.16 FINANCE & ADMINISTRATION REPORTS

#### 12.09.16.01 LIST OF ACCOUNTS FOR PAYMENT

FILE REFERENCE: 4173

AUTHORS NAME Corinne Kemp
AND POSITION: Finance Officer

NAME OF APPLICANT/ Shire of Brookton

**RESPONDENT:** 

**DATE REPORT WRITTEN:** 7 September 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter.

PREVIOUS MEETING REFERENCE: There is no previous meeting

reference.

# **Summary:**

The List of Accounts for payment to 31 August 2016 is presented to Council for inspection.

# **Background:**

In accordance with *Local Government (Financial Management) Regulations 1996 Clause 13 (1)* schedules of all payments made through Council's bank accounts are presented to the Committee and to Council for inspection. Please refer to separate attachment.

#### Detail:

Totals of all payments from each of Council's bank accounts are listed below and detailed within Attachment 12.09.16.01A.

To 31 August 2016 Municipal Account

 Direct Debits
 \$ 247,732.37

 EFT
 \$ 352,759.28

 Cheques
 \$ 14,952.32

 Trust Account
 \$ 1,200.00

#### **Statutory and Legal Considerations:**

Local Government (Financial Management) Regulations 1996; Clause 13 – List of Accounts.

#### **Policy Considerations:**

Policy No. 4.4 of the Council Policy Manual states that the Chief Executive Officer is authorised to arrange purchase of specific items in the budget, which do not require calling tenders, providing that it is within the approved budget.

# **Financial Implications:**

There are no financial implications relevant to this report.

# Strategic Community Plan (2015 – 2023)

No reference

# **Corporate Business Plan (2016-2020)**

No reference

# **Voting Requirements:**

Simple Majority.

# Officer's Recommendation and Council Resolution:

12.09.16.01

Moved Cr Crute Seconded Cr Eva

That Council note the payments authorised under delegated authority and detailed below and in the List of Accounts 31 August 2016, per the summaries included in Attachment 12.08.16.01A in accordance with the Local Government (Financial Management) Regulations 1996:

# To 31 August 2016:

Municipal Account

Direct Debits	\$ 247,732.37
EFT	\$ 352,759.28
Cheques	\$ 14,952.32
Trust Account	\$ 1,200.00.

**CARRIED 6-0** 

		AUGUST 2016 LIST OF ACCOUNTS DUE & SUE	BMITTED TO COUNCIL 15 SEPTEMBER 2016		
		ATTACHMENT 1	12.09.16.01A		
Ch = /FFT	Data	Name	Bassistia.		
Chq/EFT 1017		Name	Description  POND REFLIND FOR CYM KEY	\$	mount
1017		ANNE EVA BROOKTON COMMUNITY RESOURCE CENTRE	BOND REFUND FOR GYM KEY  BOND REFUND FOR HIRE OF WB EVA PAVILION	\$	30.00 110.00
1018	10/00/10	BROOKTON COMMONTT RESOURCE CENTRE	BOND REFORD FOR HIRE OF WB EVA PAVILION	۶	110.00
1019	18/08/16	FARMARAMA	BOND REFUND FOR HIRE OF WB EVA PAVILION	\$	110.00
1020	31/08/16	CBH CORRIGIN	BOND REFUND FOR HIRE OF PAVILION	\$	110.00
1021	31/08/16	DIRT HIGH PROMOTIONS	BOND REFUND FOR HIRE OF PAVILION & OVAL	\$	400.00
1022	31/08/16	GLENN LEESON	BOND REFUND FOR HIRE OF OVAL & CHANGE ROOM	\$	110.00
1023	31/08/16	PINGELLY LADIES NETBALL CLUB	BOND REFUND FOR CANCELLED HIRE OF	\$	330.00
			TOTAL TRUST	\$	1,200.00
Chq/EFT	Date	Name	Description	Aı	mount
EFT7523	9/08/16	MERCURE HOTEL PERTH	ACCOMODATION FOR LOCAL GOVERNMENT WEEK	\$	2,021.00
EFT7524	11/08/16	AMAZING 50'S CATERING	DINNER FOR COUNCIL MEETING 21/07/16	\$	300.00
EFT7525	11/08/16	AUSTRALIA DAY COUNCIL OF WA	BRONZE MEMBERSHIP 20162017	\$	220.00
EFT7526	11/08/16	B & N EYRE BROOKTON NEWSAGENCY	PAPERS & STATIONERY JULY 2016	\$	400.40
EFT7527	11/08/16	BAPTISTCARE	KALKARNI RESIDENCY OPERATING &	\$ 2	231,757.54
EFT7528	11/09/16	BAREND STEPHANUS DE BEER	MANAGEMENT FEES AUGUST 2016 REIMBURSEMENT FOR MEALS AT BUSHFIRE	\$	75.10
LI 17328	11/08/10	BAREND STEFTIANOS DE BEEK	ATTACK LEVEL COURSE 18/07/16 TO 22/07/16	٦	75.10
EFT7529	11/08/16	BROOKTON PLUMBING	REPAIRS & MAINTENANCE CARAVAN PARK,	\$	3,015.10
			PUBLIC TOILETS, 10 MARSH AVE,		
			ADMINISTRATION OFFICE & UNIT 6 / 28		
EFT7530	11/08/16	BROOKTON SUPERMARKET	WILLAIMS ST MILK, BISCUITS, COFFEE, WATER, SUGAR & TEA	\$	331.98
EFT7531		BURGESS RAWSON (WA) PTY LTD	WATER USAGE RAILWAY STATION 18/05/16 TO	\$	247.57
	, , .	,	18/07/16	ľ	
EFT7532	11/08/16	COURIER AUSTRALIA	FREIGHT	\$	64.38
EFT7533	11/08/16	EVELYN ARNOLD	REIMBURSEMENT OF UTILITIES GAS BOTTLE	\$	125.00
EFT7534	11/08/16	GREAT SOUTHERN FUEL SUPPLIES	DIESEL & PETROL PURCHASES JULY 2016	\$	8,194.33
EFT7535		GREAT SOUTHERN WASTE DISPOSAL	RUBBISH BIN PICK UP & BROOKTON TIP SITE 28/06/16 TO 26/07/16	\$	11,899.56
EFT7536	11/08/16	JILL CAMERON AND ASSOCIATES	STAGE 2 A PROJECT TO DEVELOP A REGIONAL	\$	29,700.00
			MODEL OF GOVERNANCE FOR WHEATBELT ECEC		
EFT7537	11/08/16	JR & A HERSEY PTY LTD	SERVICES RED & WHITE DELINEATORS	\$	966.62
EFT7538		KYM TERENCE WILKINSON	REIMBURSEMENT OF DINNER EXPENSES AT	\$	354.50
	, 13, 10		LOCAL GOVERNMENT WEEK 2016	Ľ	
EFT7539	11/08/16	LANDGATE (DOLA)	BUCKINGHAM ROAD CLOSURE	\$	660.00
EFT7540	11/08/16	LHAAC	ANALYTICAL SERVICES 2016/17	\$	495.00
EFT7541	11/08/16	LOCAL GOVERNMENT MANAGERS AUSTRALIA	20162017 MEMBERSHIP SUBSCRIPTION CSM	\$	513.00
EFT7542	11/08/16	MAGIQ SOFTWARE LTD	MAGIQ DOCUMENTS SOFWARE LICENSE FEE 01/09/16 TO 30/11/16	\$	990.00
EFT7543	11/08/16	METRO COUNT	METRO COUNT BATTERY PACK	\$	181.50
EFT7544	11/08/16	OFFICEWORKS BUSINESS DIRECT	KYRAPIDLINE ERGO BLACK OFFICE CHAIR	\$	219.00

EFT7545	11/08/16	PINGELLY TIMES	ADVERTISING	\$	30.00
EFT7546		SERVICEWEST	IT SUPPORT	\$	528.00
EFT7547	11/08/16		WATER SAMPLE TESTING	\$	176.00
EFT7548	11/08/16	SHIRE OF BROOKTON	MASTERCARD PURCHASES JULY 2016	\$	787.58
EFT7549	11/08/16	SHIRE OF BROOKTON	MASTERCARD PURCHASES JULY 2016	\$	603.40
EFT7550	11/08/16	SHIRE OF PINGELLY	BBP 1/3 OF SERVICES PROVIDED IN PREPARATION OF WDC BUSINESS CASE	\$	238.33
EFT7551	19/08/16	DAVSON & WARD PTY LTD	INFORMATION BAY ROBINSON ROAD	\$	550.00
EFT7552	19/08/16	GILL RURAL TRADERS	HARDWARE & RURAL SUPPLIES PURCHASED JULY 2016	\$	3,719.11
EFT7553	19/08/16	HEALTHWAY	REFUND OF MONIES FOR CANCELLED PROJECT #31772	\$	1,650.00
EFT7554	19/08/16	HITACHI CONSTRUCTION MACHINERY	4 X WEAR STRIPS	\$	424.91
EFT7555	19/08/16	J MAC ENGINEERING PINGELLY	2MM PLATE FOR RURAL TANK	\$	45.28
EFT7556	19/08/16	LYN KAY	CIRCUIT CLASSES AUGUST 2016	\$	180.00
EFT7557	19/08/16	STUMPY'S GATEWAY ROADHOUSE	UNLEADED PETROL	\$	113.83
EFT7558	19/08/16	WA CONTRACT RANGER SERVICES	RANGER SERVICES 14/07/16 TO 10/08/16	\$	2,010.25
EFT7559	19/08/16	WESTRAC EQUIPMENT PTY LTD	HYDRO ADVANCE 10	\$	209.44
EFT7560	31/08/16	AQUASOL	LIQUD CHLORINE & FLOCCULANT	\$	1,826.00
EFT7561	31/08/16	BROOKTON COMMUNITY RESOURCE CENTRE	QUARTERLY LIBRARY CONTRIBUTIONS JULY TO SEPTEMBER 2016	\$	6,875.00
EFT7562	31/08/16	CARINA WHITTINGTON	REIMUBURSEMENT FOR MUD RUN ITEMS	\$	149.79
EFT7563	31/08/16	COLIN DAY	WANGST TRAILER PLATE NUMBER 1TND460	\$	3,960.00
EFT7564	31/08/16	H RUSHTON & CO	SERVICE & REPAIRS TO R8	\$	1,608.05
EFT7565	31/08/16	IXOM	SERVICE FEE CHLORINE GAS	\$	84.57
EFT7566	31/08/16	JASON SIGNMAKERS	STREET SIGNS & BRACKETS	\$	156.86
EFT7567	31/08/16	JILL CAMERON AND ASSOCIATES	STAGE 2 A PROJECT TO DEVELOP A REGIONAL MODEL OF GOVERNANCE FOR WHEATBELT ECEC SERVICES	\$	29,700.00
EFT7568	31/08/16	LYN KAY	CIRCUIT CLASSES BROOKTON ALL HOURS GYM	\$	120.00
EFT7569	31/08/16	TOTALLY CONFIDENTIAL RECORDS	ARCHIVE BOX STORAGE	\$	128.70
EFT7570	31/08/16	TUTT BRYANT EQUIPMENT	REPAIRS & MAINTENANCE TO PR8	\$	1,991.89
EFT7571	31/08/16	WESTRAC EQUIPMENT PTY LTD	500 HOUR SERVICE ON LOADER 6	\$	2,160.71
			TOTAL EFT	\$ 3	352,759.28
Chg/EFT	Date	Name	Description	Aı	mount
17873		BROOKTON MENSSHED	COUNCIL CONTRIBUTION 2016/17	\$	3,000.00
17874		BUILDING & CONSTRUCTION INDUSTRY	BCITF LEVY PAYMENT JULY 2016	\$	637.43
17875		BUILDING COMMISSION	BUILDING SERVICES LEVY JULY 2016	\$	550.59
17876	, , -	DARLING RANGE PTY LTD	RATES REFUND FOR ASSESSMENT A2718	\$	75.60
17877	11/08/16		ELECTRICITY 25/06/16 TO 24/07/16 STREET	\$	4,662.60
	12, 55, 10		LIGHTS, 10 MARSH AVE & SWIMMING POOL		.,552.55
17878	11/08/16	TELSTRA CORPORATION	MOBILE & IPAD ACCOUNTS	\$	499.55
17879	11/08/16	WATER CORPORATION OF WA	WATER USAGE OVAL 22/06/16 TO 21/07/16	\$	158.17
17880	19/08/16	BROOKTON DISTRICT HIGH SCHOOL	201617 ANNUAL BUDGETED DONATION		2,500.00
17881	19/08/16	RESOURCES SAFETY DEPT OF MINES & PETROLEUM	DANGEROUS GOODS SITE LICENCE	\$	36.50
17882	19/08/16	STAR TRACK EXPRESS	FREIGHT	\$	177.11

\$ 1,589.2	· ·	ELECTRICITY OVAL, 13/07/16 TO 09/08	SYNERGY	19/08/16	17883
\$ 573.5		TELEPHONE ADMIN	TELSTRA CORPORATION	19/08/16	17884
3,3.3	T & SWIMMING POOL	l l	TESTIA CON CHATION	13/00/10	1/004
\$ 492.0		BREAK BOOSTER PT	TRUCKLINE	19/08/16	17885
\$ 14,952.3		TOTAL CHQ			
\$ 367,711.6		TOTAL MUNICIPAL			
		ECT DEBITS FOR JULY 2016	DIREC		
]	206,829.29	\$	SALARIES & WAGES		
	184.95	\$	MERCHANT FEES		
	40,718.13	\$	SUPERANNUATION		
	247,732.37	\$	TOTAL		
	016	OSIT TRANSFERS FOR JULY 201	TERM DEPO		
<u> </u>		NIL	RESERVES		
		NIL	TRUST		
		NIL	TOTAL		
			IOIAL		
OF BROOKTO PURCHASES CE	CREDIT CARD PL				
PURCHASES CE	CREDIT CARD PU		N	DESCRIPTIO	DATE
PURCHASES CE Number: 9628	CREDIT CARD PU		N D - SERVICE AV3		
PURCHASES CE Number: 9628 AMOUNT	CREDIT CARD PU Creditor N		D - SERVICE AV3		2/7/16
PURCHASES CE Number: 9628 AMOUNT \$ 415.5	CREDIT CARD PU Creditor N		D - SERVICE AV3 NKEY	VALLEY FOR	2/7/16 2/7/16
PURCHASES CE Number: 9628 AMOUNT \$ 415.5 \$ 24.0	CREDIT CARD PU Creditor N		D - SERVICE AV3 NKEY	VALLEY FOR SURVEY MO WESTNET - I	2/7/16 2/7/16 3/7/16
**PURCHASES CENumber: 9628  **AMOUNT**  \$ 415.5  \$ 24.0  \$ 49.9	CREDIT CARD PU Creditor N		D - SERVICE AV3 NKEY DEPOT	VALLEY FOR SURVEY MO WESTNET - I	2/7/16 2/7/16 3/7/16
** PURCHASES CENumber: 9628  **AMOUNT** \$ 415.5  **\$ 24.0  **\$ 49.9  **\$ 109.9	CREDIT CARD PU Creditor N	TOTAL	D - SERVICE AV3 NKEY DEPOT	VALLEY FOR SURVEY MO WESTNET - I	2/7/16 2/7/16 3/7/16
** AMOUNT   \$ 415.5   \$ 24.0   \$ 109.9   \$ 4.0	CREDIT CARD PU Creditor N		D - SERVICE AV3 NKEY DEPOT	VALLEY FOR SURVEY MO WESTNET - I	2/7/16 2/7/16 3/7/16
** AMOUNT   \$ 415.5   \$ 24.0   \$ 109.9   \$ 4.0	CREDIT CARD PU		D - SERVICE AV3 NKEY DEPOT	VALLEY FOR SURVEY MO WESTNET - I	2/7/16 2/7/16 3/7/16
** CF BROOKTC	CREDIT CARD PU Creditor N		D - SERVICE AV3 NKEY DEPOT	VALLEY FOR SURVEY MO WESTNET - I	2/7/16 2/7/16 3/7/16
** AMOUNT   \$ 415.5   \$ 24.0   \$ 49.9   \$ 109.9   \$ 4.0   \$ 603.4   **  **OF BROOKTO RCHASES DCE   Number: 9628	CREDIT CARD PU Creditor N  SHIRE C CREDIT CARD PUR Creditor N		D - SERVICE AV3 NKEY DEPOT ADMINISTRATION	VALLEY FOR SURVEY MO WESTNET - I WESTNET - I CARD FEE	2/7/16 2/7/16 3/7/16 3/7/16
** AMOUNT ** AUTOM **	CREDIT CARD PU  Creditor N  SHIRE C  CREDIT CARD PUR  Creditor N		D - SERVICE AV3 NKEY DEPOT ADMINISTRATION	VALLEY FOR SURVEY MO WESTNET - I WESTNET - I CARD FEE	2/7/16 2/7/16 3/7/16 3/7/16
PURCHASES CENumber: 9628  AMOUNT \$ 415.5 \$ 24.0 \$ 49.9 \$ 109.9 \$ 603.4  OF BROOKTO RCHASES DCE Number: 9628  AMOUNT \$ 783.5	CREDIT CARD PU  Creditor N  SHIRE C  CREDIT CARD PUR  Creditor N		D - SERVICE AV3 NKEY DEPOT ADMINISTRATION	VALLEY FOR SURVEY MO WESTNET - I WESTNET - I CARD FEE  DESCRIPTIO METRO HOT	2/7/16 2/7/16 3/7/16 3/7/16
PURCHASES CENumber: 9628  AMOUNT \$ 415.5 \$ 24.0 \$ 49.9 \$ 109.9 \$ 4.0 \$ 603.4  OF BROOKTO RCHASES DCE Number: 9628  AMOUNT \$ 783.5	CREDIT CARD PU  Creditor N  SHIRE C  CREDIT CARD PUR  Creditor N		D - SERVICE AV3 NKEY DEPOT ADMINISTRATION	VALLEY FOR SURVEY MO WESTNET - I WESTNET - I CARD FEE	2/7/16 2/7/16 3/7/16 3/7/16

# 12.09.16.02 STATUTORY POLICY AMENDMENT – SIGNIFICANT ACCOUNTING POLICIES

FILE REFERENCE: ADM0564

**AUTHORS NAME**AND POSITION:
Deanne Sweeney
Senior Finance Officer

NAME OF APPLICANT/

**RESPONDENT:** 

Not Applicable

**DATE REPORT WRITTEN:** 18 August 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter.

PREVIOUS MEETING REFERENCE: There is no previous meeting

reference.

#### **Summary:**

This report recommends that Council adopt the amendment to significant accounting policies.

# **Background:**

In the year ended 30 June 2016, Plant & Equipment assets were fair valued. In addition, this process requires a review of the depreciation rates, useful life and residual values.

#### Detail:

It is recommended that the depreciation rates for plant & equipment are as follows;

Asset Class	Current Depreciation	New Depreciation Range
Plant and Equipment	5 to 15 years	2 to 60 years

The depreciation ranges reflect the estimated rate at which assets are utilised and the addition of the specific asset class as a result of the fair valuation review.

#### **Statutory and Legal Considerations:**

The Local Government Act 1995 and the Local Government (Financial Management) Regulations 1996.

# **Policy Considerations:**

The Significant Accounting Policy section of Council Policies Manual updated to include the changes to this policy.

#### Consultation:

Nil.

# **Financial Implications:**

Nil.

# Strategic Community Plan (2015 – 2023)

There are no Strategic Community Plan implications relevant to this report.

# **Corporate Business Plan (2016-2020)**

There are no Corporate Business Plan implications relevant to this report.

#### Officer's Comment:

The review of our plant & equipment assets has resulted in depreciation rates which better reflect the useful life of the asset.

#### **Voting Requirements:**

Simple Majority.

Officer's Recommendation and Council Resolution:

12.09.16.02

Moved Cr Crute Seconded Cr Mills

That Council adopts the amendment to policy 4.1 Financial Reporting Accounting Policies in the Council Policy Manual for Plant & Equipment depreciation ranges as follows;

Asset Class Current New Depreciation Range

Depreciation

Plant and Equipment 5 to 15 years 2 to 60 years.

**CARRIED 6-0** 

#### 13.09.16 GOVERNANCE REPORTS

#### 13.09.16.01 OFFICE CLOSURE OVER THE CHRISTMAS PERIOD

AUTHORS NAME: Carina Whittington

AND POSITION: Community Services Manager

NAME OF APPLICANT/ Not Applicable

**RESPONDENT:** 

**DATE REPORT WRITTEN:** 23 August 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter

PREVIOUS MEETING REFERENCE: 15.10.15.02 – October 2015

#### **Summary:**

Council is asked to consider the closure of the administration office from 4.00pm Friday 23 December 2016 to 8:00am Wednesday 4 January 2017 including 2 working days in addition to the public holidays.

An early decision will inform the community well in advance of the office closure and allow residents to make arrangements to meet their commitments.

# Background:

Traditionally, the Administration Office has closed over the Christmas / New Year period, and there is no record of this closure causing any inconvenience to the community.

#### **Details:**

The closure of the office will allow staff to have an extended period of leave with the inclusion of the public holidays. Traditionally, the number of enquiries and transactions during this period has been low.

Works crew generally take leave during this period. However skeleton staff are rostered on to ensure that gardens are watered, bins are emptied and any minor maintenance can be attended to. Senior staff will be on standby for emergencies.

The office closure dates are detailed below:

Friday 23 December 2016 Normal operating hours

Monday 26 December 2016 Public holiday
Tuesday 27 December 2016 Public holiday

Wednesday 28 December 2016 Local Government Recreation Day

Thursday 29 December 2016 Staff to take annual leave Friday 30 December 2016 Staff to take annual leave

Monday 2 January 2017 Public holiday

Tuesday 3 January 2017 Local Government Recreation Day

Wednesday 4 January 2017 Normal operating hours

# **Statutory and Legal Considerations:**

There is no Statutory Environment relative to this issue.

#### **Policy Implications:**

There is no Council Policy relative to this issue.

#### Consultation:

Staff have been consulted in relation to the designated public holidays and Local Government Recreation Days. Some consideration was given by staff to an early closing on the Friday prior to Christmas however felt that the Saturday allowed sufficient time for Christmas travel and preparations.

# **Financial Implications:**

There are no Financial Implications relative to this issue.

# Strategic Community Plan (2015 – 2023)

There are no Strategic Community Plan references relevant to this report.

# **Corporate Business Plan (2016-2020)**

There are no Corporate Business Plan activities/services relevant to this report.

#### Officer's Comment:

The closure of the office will allow all staff to have an extended period of leave with the inclusion of the public holidays. Traditionally, the number of enquiries and transactions during this period has been low.

Works staff are rostered on to ensure that gardens are watered, bins are emptied and any minor maintenance can be attended to. Senior Staff will be on standby for emergencies.

#### **Voting Requirements:**

Simple Majority Required

#### Officer's Recommendation and Council Resolution:

13.09.16.01

Moved Cr Mills Seconded Cr Fancote

#### That Council:

- 1. Approve the closure of the Administration Office from 4:00pm Friday 23 December 2016 to reopen for business at 8:00am Wednesday 4 January 2017; and
- 2. Advertise the closure in the local paper and notice boards in the months leading up to Christmas.
- 3. Request the Acting Chief Executive Officer to ensure that Senior Staff are on standby in the event of an emergency.

**CARRIED 6-0** 

# 13.09.16.02 LES MCMULLEN MEMORIAL RECREATION GRANTS COMMITTEE - POLICY AMENDMENT - COUNCIL COMMITTEES TERMS OF REFERENCE AND DELEGATIONS REGISTER AMENDMENT

**AUTHORS NAME:** Carina Whittington

AND POSITION: Community Services Manager

NAME OF APPLICANT/

**RESPONDENT:** 

Not Applicable

**DATE REPORT WRITTEN:** 6 September 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter

PREVIOUS MEETING REFERENCE: 11.05.16.01 Receipt of Les McMullen

Memorial Recreation Grants

Committee 2016 Minutes

# **Summary:**

The Les McMullen Memorial Recreation Grants Committee recommended to Council in May 2016 that a second round of grants be offered annually. It is recommended that the Council Committee Terms of Reference Policy and Delegations Register be amended to accommodate this recommendation.

#### **Background:**

The Les McMullen Memorial Recreation Grants Committee was established by Council in 1995 and has delegated authority to administer the bequest of the late Mr Leslie McMullen to the sporting community of Brookton.

This has been established under Council Policy 1.2 Council Committee's Terms of Reference as below:

# d) Les McMullen Memorial Recreation Grants Committee (CM 220/96 – May 1996)

The Les McMullen Sporting Grants Committee has delegated authority to award the annual sporting equipment grants to Brookton sporting clubs in accordance with the provisions of the Estate of the late Mr Les McMullen.

The delegated authority appears in the Delegations Register as below:

#### 1.36 Committee - Les McMullen Memorial Recreation Grants

Date Adopted - May 1996 Date Reviewed - June 2014

Authority - Local Government Act 1995 S5.17
References - Local Government Act 1995 S3.18
Council Policy 1.2 Council Committees

#### Delegation

Council delegates its authority and power to the Les McMullen Memorial Recreation Grants Committee to award annual grants to eligible sporting bodies in accordance with the provisions of the estate of the late Mr Les McMullen.

#### **Conditions**

Compliance with the provisions of the estate of the late Mr Les McMullen.

#### **Details:**

The Committee has been operating under these terms since establishment. In recent times the annual grant round has been opening usually in February, with applications closing in either April or May with the Committee meeting in May to consider applications.

The annual grant allocation has been fully subscribed once since establishment. In 2015 there were no applications received by closing date, with a late application considered in June.

# **Statutory and Legal Considerations:**

Local Government Act 1995 s. 5.8 to s. 5.25 details the establishment, composition and conduct of committees. The recommendation included in this report is consistent with the requirements of the Act and does not alter the conduct or composition of this Committee.

# **Policy Implications:**

This report seeks to amend Council Policy.

#### Consultation:

Staff have consulted with local sporting club members informally as to possible reasons for lack of uptake of the Les McMullen Grants. It was suggested by several people that perhaps the clubs that are out of season when the grants are open are not in an active position to pursue grant opportunities.

# **Financial Implications:**

There are no financial implications relative to this issue. It is considered that the additional time in administering a second round is not significant, being a minor and established programme.

#### Strategic Community Plan (2015 – 2023)

There are no Strategic Community Plan references relevant to this report.

#### **Corporate Business Plan (2016-2020)**

There are no Corporate Business Plan activities/services relevant to this report.

#### Officer's Comment:

At its May 2016 meeting, the Les McMullen Committee recommended that an additional round of grants be offered to optimise opportunity for local groups to apply. Some minor changes to policy and delegation are required to implement this change. It is also noted that the policy refers incorrectly to a Sporting Grants committee and the recommendation includes amendments for consistency.

## **Voting Requirements:**

Absolute Majority Required

Officer's Recommendation and Council Resolution:

13.09.16.02

Moved Cr Fancote Seconded Cr Eva

# **That Council:**

1. Amend the policy on Council Committee Terms of Reference part d) as follows:

The Les McMullen <u>Memorial Recreation</u> Sporting Grants Committee has delegated authority to award the annual sporting equipment grants to Brookton sporting clubs in accordance with the provisions of the Estate of the late Mr Les McMullen.

2. Amend the Delegations register by deletion of the word 'annual' as follows:

Council delegates its authority and power to the Les McMullen Memorial Recreation Grants Committee to award—annual—grants to eligible sporting bodies in accordance with the provisions of the estate of the late Mr Les McMullen.

CARRIED 6-0 Absolute Majority

#### 13.09.16.03 DATES FOR ORDINARY COUNCIL MEETINGS IN 2017

AUTHORS NAME: Courtney Fulwood

AND POSITION: Acting Executive Support and

**Administration Officer** 

NAME OF APPLICANT/

**RESPONDENT:** 

Shire of Brookton

**DATE REPORT WRITTEN:** 1 September 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter.

**PREVIOUS MEETING REFERENCE:** There is no previous meeting

reference.

#### Summary:

Council is requested to adopt the dates on which Ordinary Council meetings are to be held in 2017.

# **Background:**

Local Government regulations require that Council and committee meeting dates are advertised in advance. The Shire of Brookton has had a relatively fixed schedule of meetings in accordance with policy. Departures from policy have only occurred when there have been clashes with community events or public holidays.

#### **Details**

No further detail.

#### **Statutory and Legal Considerations:**

The Local Government (Administration) Regulations 1996 state in r. 12 (1) that:

"At least once a year a local government is to give local public notice of the dates on which and the time and place at which —

- (a) The ordinary council meetings;
- (b) The committee meetings that are required under the Act to be open to members of the public or that are proposed to be open to members of the public,

are to be held in the next twelve months".

# **Policy Considerations:**

The recommendation is consistent with the Shire of Brookton Policy 1.1 Meetings – Scheduled Dates which reads as follows:

The Ordinary meeting of Council shall be held the Third Thursday of each month except January when no Council meeting will be held.

Standing Committees and other meetings to be held at a time specified by Council.

#### **Consultation:**

No specific consultation was undertaken in relation to this report.

# **Financial Implications:**

There are no financial implications related to this report.

# Strategic Community Plan (2015 – 2023):

There are no Strategic Community Plan references relevant to this report.

# Corporate Business Plan (2016-2020):

There are no Corporate Business Plan activities/services relevant to this report.

#### Officer's Comment:

No additional comment in relation to this item.

#### **Voting Requirements:**

Simple Majority

# Officer's Recommendation and Council Resolution:

13.09.16.03

Moved Cr Mills Seconded Cr Eva

That Council adopt and advertise the following Ordinary Council Meeting dates for 2017, being the third Thursday of each month, except January 2017 when no Council meeting will be held:

- **16 February 2017**
- 16 March 2017
- 20 April 2017
- 18 May 2017
- 15 June 2017
- 20 July 2017
- 17 August 2017
- 21 September 2017
- 19 October 2017
- **16 November 2017**
- 21 December 2017.

**CARRIED 6-0** 

- 14.09.16 ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN
- 15.09.16 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING (Late Reports)

Officer's Recommendation and Council Resolution:

15.09.16

Moved Cr Crute Seconded Cr Walker

That Council accept the late item 15.09.16.01 Statement of Financial Activity for the Period Ended 31 August 2016 for consideration.

CARRIED 6-0

# 15.09.16.01 FINANCIAL STATEMENTS - STATEMENT OF FINANCIAL ACTIVITY FOR THE PERIOD ENDED 31 AUGUST 2016

FILE REFERENCE: 4172

**AUTHORS NAME:** Peter Kocian

**AND POSITION:** Acting Deputy Chief Executive Officer

NAME OF APPLICANT/

**RESPONDENT:** Shire of Brookton

**DATE REPORT WRITTEN:** 14 September 2016

**DISCLOSURE OF INTEREST:** The author has no financial interest in

this matter.

PREVIOUS MEETING REFERENCE: There is no previous meeting

reference.

#### **Summary:**

The Statement of Financial Activity and informing notes for the period ended 31 August 2016 is presented to Council pursuant to Regulation 34 of the *Local Government (Financial Management) Regulations 1996*.

# **Background:**

In accordance with regulation 34 of the *Local Government (Financial Management)* Regulations 1996, the Shire is to prepare a monthly Statement of Financial Activity for approval by Council.

#### Detail:

The Monthly Financial Report for the Period Ended 31 August 2016 has been prepared and is presented to Council as an attachment to this report.

The monthly financial report is based on a template that is widely used by the local government sector in Western Australia and includes information that is typically included in the Annual Budget and Annual Report. Importantly the Statement of Financial Activity reconciles all financial transactions against movement in the Balance Sheet; this is captured in Note 3 Net Current Funding Position.

The comments on any significant budget variances are provided within Note 9 of the financial statements.

# **Statutory and Legal Considerations:**

Section 6.4 of the Local Government Act 1995.

Regulation 34 of the Local Government (Financial Management) Regulations 1996.

#### **Policy Considerations:**

There is no Council Policy relative to this issue.

#### **Consultation:**

There has been no consultation in this matter.

# **Financial Implications:**

The 2016/17 Budget is predicated on a brought forward surplus of \$549,058. The Statement of Financial Activity indicates an actual brought forward surplus of \$450,515. This figure is subject to change when end of financial year accruals are finalised for the Kalkarni Aged Care Facility. It is envisaged that the actual surplus brought forward as at 30 June 2016 will be approximate to the budgeted surplus.

# Strategic Community Plan (2015 – 2023)

Responsible financial management is critical to deliver on the Strategic Community Plan.

# **Corporate Business Plan (2016-2020)**

The Corporate Business Plan determines the local governments resource allocations which form the construction of the Annual Budget. The financial statements thus measure performance against the Corporate Business Plan by providing comparatives against the Annual Budget.

# **Voting Requirements:**

Simple Majority.

Separate Attachment 15.05.16.01A

#### Officer's Recommendation and Council Resolution:

15.09.16.01

Moved Cr Crute Seconded Cr Mills

That Council receive the Statement of Financial Activity for the period ended 31 August 2016 as presented as Attachment 1.

**CARRIED 6-0** 

Ron Butcher and Lyn Messenger left the meeting at 1.01pm and did not return.

Barry Coote left the meeting at 1.02pm and did not return.

#### 16.09.16 CONFIDENTIAL REPORTS

Under the Local Government Act 1995, Part 5, and Section 5.23, states in part:

- (2) If a meeting is being held by a council or by a committee referred to in subsection (1)(b), the council or committee may close to members of the public the meeting, or part of the meeting, if the meeting or the part of the meeting deals with any of the following:
  - (a) a matter affecting an employee or employees;
  - (b) the personal affairs of any person;
  - (c) a contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting;
  - (d) legal advice obtained, or which may be obtained by the local government and which relates to a matter to be discussed at the meeting:
  - (e) a matter that if disclosed, would reveal
    - (I) a trade secret
    - (ii) information that has a commercial value to a person or
    - (iii) information about the business, professional, commercial or financial affairs of a person,

Where the trade secret or information is held by, or is about, a person other than the local government.

- (f) a matter that if disclosed, could be reasonably expected to:
  - (i) Impair the effectiveness of any lawful method or procedure for preventing, detecting, investigating or dealing with any contravention or possible contravention of the law;
  - (ii) Endanger the security of the local government's property; or
  - (iii) Prejudice the maintenance or enforcement of any lawful measure for protecting public safety;

- (g) information which is the subject of a direction given under section 23(1a) of the Parliamentary Commissioner Act 1981; and
- (h) such other matters as may be prescribed.

Nil

# **17.09.16 NEXT MEETING**

The next Ordinary Council Meeting will be on Thursday 20 October 2016 at 12.30pm.

# 18.09.16 CLOSURE

There being no further business the Presiding Member closed the meeting at 1.03pm.